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CLERK, U.S. DISTRICT COURT
SOUTHERN DISTRICT OF CALIFORNIABY: 

DEPUTY

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UNITED STATES DISTRICT COURT

FOR THE SOUTHERN DISTRICT OF CALIFORNIA

CENTER FOR BIOLOGICAL
DIVERSITY,

Plaintiff,

v.

UNITED STATES FISH AND WILDLIFE
SERVICE and DIRK KEMPTHORNE,
Secretary of the Interior,

Defendants.

Case No.

07 CV 2379 W NLS

COMPLAINT FOR DECLARATORY AND
INJUNCTIVE RELIEF

BY FAX

I. INTRODUCTION

1. This is an action for declaratory and injunctive relief brought by Plaintiff the Center for Biological Diversity ("the Center") in connection with the Endangered Species Act, 16 U.S.C. §§ 1531-1544 ("ESA"). The Secretary of the Interior ("Secretary") has violated the ESA by failing to designate sufficient critical habitat for the spreading navarretia (*Navarretia fossalis*) and the thread-leaved brodiaea (*Brodiaea filifolia*) to ensure the conservation and recovery of both species. 16 U.S.C. § 1533(a)(3). The spreading navarretia is an ascending herb, with white to lavender flowers, which grows in vernal pools, clay flats, irrigation ditches, and grasslands from north-western Los Angeles County and western Riverside County, south through coastal San Diego County into north-western Baja California, Mexico. It was listed as threatened on October 13, 1998. 70 Fed. Reg. 60658, 60659 (Oct. 18, 2005). The thread-leaved brodiaea is a flowering perennial herb usually found in herbaceous plant communities that occur in open areas on clay soils in Los Angeles, San Bernardino, Orange, Riverside, and San Diego counties. The species was listed as threatened on October 13, 1998. 70 Fed. Reg. 73820, 73820 (Dec. 13, 2005). This action seeks an order declaring that the Secretary has failed to designate sufficient critical habitat to provide for the conservation of the spreading navarretia and the thread-leaved brodiaea and compelling the Secretary to revise the critical habitat designation in a manner necessary to conserve the species. This action arises under and alleges violations under the ESA, 16 U.S.C. §§ 1531-1544, and the Administrative Procedure Act ("APA"), 5 U.S.C. §§ 551 et seq.

II. JURISDICTION AND VENUE

2. This Court has jurisdiction over this action pursuant to 28 U.S.C. §§ 1331 (federal question); and 16 U.S.C. §§ 1540(c) and (g) (action arising under the ESA and its citizen suit provision).

3. Venue is properly vested in this Court pursuant to 16 U.S.C. § 1540(g)(3)(A) because the species are both found in this district and 28 U.S.C. § 1391(e) because Plaintiff maintain an office within this judicial district.

4. Plaintiff provided 60 days notice of intent to file this suit pursuant to the citizen suit provision of the ESA, 16 U.S.C. § 1540(g)(2)(C), by letter to the Defendant dated and sent via certified mail on August 28, 2007. The Defendant did not respond to the notice of intent to sue nor has the Defendant remedied the alleged violations. Therefore, an actual controversy exists between the parties within the meaning of 28 U.S.C. § 2201. For all claims, Plaintiff has exhausted all of the administrative remedies available to them.

III. RELATED CASES

5. This case is related to the pending matter *Southwest Ctr. for Biological Diversity v. Bartel*, No. 98-CV-2234- B (JMA), pending before this court.

IV. PARTIES

6. Plaintiff CENTER FOR BIOLOGICAL DIVERSITY ("Center"), formerly known as the Southwest Center for Biological Diversity, is a non-profit corporation with offices in San Francisco, Los Angeles, San Diego, and Joshua Tree, California; Phoenix and Tucson, Arizona; Silver City, New Mexico; and Washington, D.C. The Center is actively involved in species and habitat protection issues in California and throughout the United States. The Center has over 40,000 members throughout the United States, including many members who reside in Southern California in and near habitat for the spreading navarretia and the thread-leaved brodiaea. The Center's members and staff have educational, scientific research, spiritual and aesthetic interests in the spreading navarretia and the thread-leaved brodiaea and the conservation and recovery of these two species. The Center's members and staff also enjoy the biological and aesthetic values of the spreading navarretia and the thread-leaved brodiaea and have visited many of the areas where the species grow and which Plaintiff alleges were improperly excluded from the designated critical habitat. The Center, its members and staff have participated in efforts to protect and preserve the habitat essential to the continued survival of both species including efforts to preserve the remaining vernal pool habitat and clay flats in Southern California.

7. Plaintiff, its staff and members believe that the health of the spreading navarretia and the thread-leaved brodiaea are representative of the overall health of some of southern

1 California's most fragile and endangered ecosystems and that the dramatic decline of either
2 species signals the decline of many other species that also depend on these habitats. Plaintiff, its
3 staff and members believe that adequate protection of the spreading navarretia and the thread-
4 leaved brodiaea will benefit these species as well as the ecosystems of southern California as a
5 whole. Defendants' failure to designate adequate critical habitat for both the spreading
6 navarretia and the thread-leaved brodiaea may lead to extirpation of these species, a tragedy in
7 and of itself, and may exacerbate the decline in major portions of the vernal pool and clay flats
8 ecosystems. The failure to designate adequate critical habitat for both species will deprive
9 Plaintiff's staff and members of the aesthetic, scientific, education, conservation, and other
10 benefits that these species provide.

11 8. Plaintiff, its staff and members have been and continue to be actively involved in
12 efforts to protect and restore the health of the habitat of the spreading navarretia, the thread-
13 leaved brodiaea, and the many other species dependent upon the habitats where these species are
14 found. Such efforts to urge increased state and federal protection for these species and their
15 habitats include participation in the critical habitat designation administrative process, and
16 participation in other efforts related to various federal and state agencies permitting and
17 approvals.

18 9. The above-described aesthetic, conservation, scientific, educational, and other
19 interests of Plaintiff, its staff and members have been, are being, and, unless the relief prayed for
20 herein is granted; will continue to be adversely affected and irreparably injured by the failure of
21 Defendant to designate adequate critical habitat for the spreading navarretia and the thread-
22 leaved brodiaea.

23 10. The injuries described above are actual, concrete injuries suffered by Plaintiff, its
24 staff and its members. These injuries are caused by Defendants' failure to designate adequate
25 critical habitat for the spreading navarretia and the thread-leaved brodiaea. The relief sought
26 herein would redress Plaintiff's injuries. Plaintiff has no adequate remedy at law.

27 11. Defendant DIRK KEMPTHORNE is the Secretary of the Interior and is the
28

1 federal official in whom the ESA vests final responsibility for making decisions and
 2 promulgating regulations required by and in accordance with the ESA, including proposed and
 3 final critical habitat decisions. Dirk Kempthorne is sued in his official capacity.

4 12. Defendant U.S. FISH & WILDLIFE SERVICE is an agency within the
 5 Department of the Interior which has been delegated the responsibility of the Secretary of the
 6 Interior described above including responsibility for ESA critical habitat designation.

7 V. FACTS

8 A. Legal Background.

9 13. Among the purposes of the ESA is "to provide a means whereby the ecosystems
 10 upon which endangered species and threatened species depend may be conserved, [and] to
 11 provide a program for the conservation of such endangered species and threatened species"
 12 16 U.S.C. § 1531(b). To this end, section 4 of the ESA requires that the Secretary protect such
 13 species by listing them as either "threatened" or "endangered," and by designating "critical
 14 habitat" for each listed threatened or endangered species at the time the species is listed. 16
 15 U.S.C. § 1533.

16 14. "Conserve" and "conservation," as defined in the ESA, "means to use and the
 17 use of all methods and procedures necessary to bring any endangered species or threatened
 18 species to the point at which the measures provided pursuant to this chapter are no longer
 19 necessary." ESA § 3(3), 16 U.S.C. § 1532(3).

20 15. The ESA requires that the Secretary designate areas of critical habitat for
 21 endangered species necessary for the conservation of the species in order to provide the habitat
 22 necessary to promote recovery of the species such that the protections of the ESA are no longer
 23 needed. ESA §§ 4(a)(3)(A), 3(5)(A) and (3), 16 U.S.C. §§ 1533(a)(3)(A), 1532(5)(A) and (3).

24 16. "Critical habitat" means

25 (i) the specific areas within the geographical area occupied by the species at the time it
 26 was listed in accordance with the provisions of section 1533 of this title, on
 27 which are found those physical or biological features (I) essential to the conservation of
 28 the species and (II) which may require special management considerations or protection;
 and

(ii) specific areas outside the geographical area occupied by the species at the time it is listed in accordance with the provisions of section 1533 of this title, upon a determination by the Secretary that such areas are essential for the conservation of the species.

ESA § 3(5)(A), 16 U.S.C. § 1532(5)(A).

17. Section 4(b)(2) of the ESA provides that some areas may be excluded from designation as critical habitat based on economic considerations. However, habitat may not be excluded from designation as critical habitat if the “failure to designate such area as critical habitat will result in the extinction of the species concerned.” ESA § 4(b)(2), 16 U.S.C. § 1533(b)(2).

18. Designated critical habitat is protected from destruction and adverse modification pursuant to Section 7(a)(2) of the ESA. 16 U.S.C. § 1536(a)(2).

19. Section 4(f) of the ESA requires the Secretary to develop and implement recovery plans for the conservation and survival of endangered and threatened species. ESA § 4(f), 16 U.S.C. § 1533(f).

B. The Species and Their Habitats.

20. The spreading navarretia (*Navarretia fossalis*) is a spreading or ascending, annual herb, growing to 4 to 6 inches tall. Its small leaves become spine-tipped when dry and its flower has white to lavender white petals arranged in flat, compact heads. It is a unique species adapted to Southern California’s harsh and arid conditions. The plant is found from north-western Los Angeles County and western Riverside County through coastal San Diego County and north-western Baja California. The spreading navarretia grows at the edges of vernal pools, in clay flats, irrigation ditches, alkali grasslands, alkali playas, and alkali sinks.

21. Vernal pools are seasonal wetlands that occur for variable periods from winter to spring, but may be completely dry for most of the summer and fall. These wetlands range in size from small puddles to shallow lakes and are usually found in a gently sloping plain of grassland. More than 90 percent of the vernal pool habitat in Southern California has been lost to human activity. Existing habitat is threatened by destruction and fragmentation from urban and

1 agricultural development, pipeline construction, off-road vehicle activity, trampling by cattle and
2 sheep, weed abatement, fire suppression practices, alteration of hydrology and floodplain
3 dynamics, and competition from alien plant species. Additionally, the incorporation of livestock
4 manure into fields along the San Jacinto River is a threat due to its alteration of the alkali nature
5 of soils in the floodplain. The spreading navarretia is an ascending herb, with white to lavender
6 flowers, which grows in vernal pools, clay flats, irrigation ditches, and grasslands from north-
7 western Los Angeles County and western Riverside County, south through coastal San Diego
8 County into north-western Baja California, Mexico. It was listed as threatened on October 13,
9 1998. 70 Fed. Reg. 60658, 60659 (Oct. 18, 2005). On September 3, 1998, the Secretary adopted
10 a Recovery Plan for Vernal Pools of Southern California which included the spreading navarretia
11 which was then proposed for listing.

12 22. The thread-leaved brodiaea (*Brodiaea filifolia*) is a perennial herb that grows from
13 an underground stem. Its stems are slender and rigid and bear three to six bell-shaped, rose-
14 violet flowers. Historically, the thread-leaved brodiaea ranged from the base of the San Gabriel
15 and San Bernardino Mountains, in Los Angeles and San Bernardino Counties, south to western
16 Riverside and San Diego Counties. It is now known to be found in Los Angeles, San
17 Bernardino, Riverside and San Diego Counties. The plant grows at the edges of vernal pools, on
18 grasslands, and floodplains. It grows on various soil types, including Diablo and Altamont clays,
19 Las Flores loamy fine sand, and semi-alkaline mud flats. The thread-leaved brodiaea is a
20 flowering perennial herb usually found in herbaceous plant communities that occur in open areas
21 on clay soils in Los Angeles, San Bernardino, Orange, Riverside, and San Diego counties. The
22 species was listed as threatened on October 13, 1998. 70 Fed. Reg. 73820, 73820 (Dec. 13,
23 2005). The Recovery Plan for Vernal Pools of Southern California mentioned the thread-leaved
24 brodiaea but did not provide a recovery plan for the species and no other recovery plan has been
25 developed for this species. To date, the Secretary has violated the ESA by failing to provide any
26 recovery plan for the thread-leaved brodiaea.

27 23. The thread-leaved brodiaea grows in habitat similar to the spreading navarretia
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1 and thus faces similar threats from the loss of this shared habitat. Designating and protecting
2 sufficient critical habitat for the thread-leaved brodiaea is imperative for its continued existence
3 and for its recovery. Habitat for this species is threatened by urban development, off-road
4 vehicle use, clearing for firebreaks, flood control schemes, weed control, over-grazing, and
5 competition from alien plant species. Like the spreading navarretia, the species is also
6 threatened by the alteration of soil chemistry resulting from the dumping of manure and sewage
7 sludge on habitat along the San Jacinto River.

8 **C. Prior Administrative and Judicial Proceedings.**

9 24. At the time of listing of the spreading navarretia as threatened, the Secretary
10 concluded that the designation of critical habitat was not prudent. On November 15, 2001, the
11 Center filed suit challenging this finding. *Ctr. Biological Diversity, et al. v. Norton*, No. 01-CV-
12 2101 (S.D. Cal. Nov. 15, 2001). In an order dated July 1, 2002, the U.S. District Court for the
13 Southern District of California directed that the finding be reconsidered, and that a proposed
14 critical habitat rule, if prudent, be published on or before January 30, 2004. On October 1, 2004,
15 after receiving extensions from the District Court, the Service published a proposed rule that
16 identified 31,086 acres of essential habitat and proposed designating 4,301 acres as critical
17 habitat for the spreading navarretia. 69 Fed. Reg. 60110, 60110 (Oct. 7, 2004).

18 25. Similarly, after listing the thread-leaved brodiaea as threatened, the Secretary
19 concluded that the designation of critical habitat was not prudent. On November 15, 2001, the
20 Center and the California Native Plant Society filed suit challenging this finding in the same suit
21 with the spreading navarretia and other species. *Center for Biological Diversity et al. v.*
22 *Department of the Interior et al.*, Case No. CV 01-2101. On July 1, 2002, the U.S. District Court
23 for the Southern District of California directed that the "not prudent" finding be reconsidered,
24 and that a proposed critical habitat rule, if prudent, be published on or before November 30,
25 2004. On December 8, 2004, the Service published a proposed rule that identified 9,403 acres of
26 essential habitat and proposed designating 4,690 acres as critical habitat for the thread-leaved
27 brodiaea. 69 Fed. Reg. 71283-71319 (Dec. 8, 2004).

1 **D. Critical Habitat Designation**

2 26. On October 1, 2005, the Service published its final critical habitat designation for
3 the spreading navarretia. Endangered and Threatened Wildlife and Plants; Designation of
4 Critical Habitat for *Navarretia fossalis* (spreading navarretia), 70 Fed. Reg. 60657 (October 1,
5 2005). The final rule for the spreading navarretia only protects 652 acres of critical habitat
6 although the Service had proposed designating 4,301 acres as critical habitat and had identified
7 31,086 acres of habitat that it found was essential to the species' conservation. *Id.* The Service
8 found that nearly 60 percent of the known spreading navarretia populations are concentrated in
9 southern San Diego County, along the San Jacinto River in western Riverside County, and near
10 Hemet in Riverside County. 70 Fed. Reg. 60659. However, the final rule covers only 652 acres
11 of land in San Diego County and Los Angeles County, excluding Riverside County entirely, and
12 leaving unprotected the vast majority of essential habitat and existing spreading navarretia
13 populations.

14 27. On December 13, 2005, the Service published its final critical habitat designation
15 for the thread-leaved brodiaea. Endangered and Threatened Wildlife and Plants; Designation of
16 Critical Habitat for *Brodiaea filifolia* (thread-leaved brodiaea), 70 Fed. Reg. 73820 (December
17 13, 2005). Of the originally proposed 4,690 acres of critical habitat and over 9,000 acres of
18 essential habitat identified, the final designation of critical habitat for the thread-leaved brodiaea
19 was only 597 acres. *Id.*

20 **VI. VIOLATIONS OF LAW**

21 28. The final rule designating critical habitat for the spreading navarretia, 70 Fed.
22 Reg. 60657 (October 1, 2005), contradicts the United States Fish and Wildlife Service's recovery
23 plan and recommendations by peer reviewers.

24 29. The Service excluded from critical habitat for the spreading navarretia
25 approximately 21,384 acres of non-Federal lands within the San Diego Multiple Species
26 Conservation Program, Western Riverside Multiple Species Habitat Conservation Plan, and
27 Northwestern San Diego Multiple Habitat Conservation Plan. 70 Fed. Reg. 60675. The Section
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3(5)(A) analysis erroneously described the existing conservation plans, relied on draft plans, and erroneously concluded that the existence of conservation plans indicates that the designation of critical habitat is not necessary. Additionally, the Service's Section 4(b)(2) analysis exaggerated the economic and other costs of critical habitat designation, while underestimating the benefits, thereby rendering the 4(b)(2) exclusions arbitrary and capricious.

30. In the final rule designating critical habitat for the thread-leaved brodiaea, the Service improperly excluded habitat that met the definition of critical habitat in Section 3(5)(A) of the ESA because it required special management as evidenced by the fact that it was already being managed for the species on public lands. Additionally, the Service improperly exaggerated costs and ignored benefits of critical habitat when deciding to exclude areas from critical habitat designation under Section 4(b)(2). Finally, the Service improperly relied upon a draft conservation plan for the species and irrationally ignored and contradicted its peer reviewers by limiting essential habitat to populations containing 850 plants or more. Many existing populations of plants were thus arbitrarily excluded from critical habitat protection despite the peer review and despite the recovery mandate of the ESA.

31. The final designation of critical habitat for the thread-leaved brodiaea was arbitrary, capricious, and in contradiction to the best available scientific information indicating the extent and the area necessary for the conservation of the species.

32. The ESA requires development and implementation of a recovery plan for all listed species unless the Secretary "finds that such a plan will not promote conservation of the species." ESA § 4(f), 16 U.S.C. 1533(f). Defendants' failure to provide a recovery plan for the thread-leaved brodiaea violates the ESA. Defendants' failure to implement the vernal pool recovery plan to protect and recover the spreading navarretia also violates the ESA.

33. Throughout the process of designating critical habitat for both species, the United States Fish and Wildlife Service relied on a regulatory definition of "destruction or adverse modification" of critical habitat that has been repeatedly declared invalid. See 50 C.F.R. § 402.02. In *Gifford Pinchot Task Force v. U.S. Fish & Wildlife Service*, 378 F.3d 1059, 1069-70

1 (9th Cir. 2004), the Ninth Circuit Court of Appeals determined that the regulation improperly
2 eliminated the recovery goal and benefit from critical habitat designation. The United States
3 Fish and Wildlife Service has, to date, failed to revise the regulation. As a result, Defendants
4 relied on invalid criteria to calculate benefits of critical habitat designation.

5 34. Defendants failed to properly identify and analyze the benefits of designating
6 critical habitat before weighing the costs and benefits necessary to justify the exclusion of habitat
7 from critical habitat designation pursuant to Section 4(b)(2) of the ESA. 16 U.S.C. § 1533(b)(2).
8 For example, the Service improperly relied on an the economic analysis that attributed costs
9 associated with listing the species and other costs to the designation of critical habitat; included
10 speculative costs; and relied on unsupportable assumptions concerning the economic impacts of
11 such designation. Therefore, Defendants acted in violation of Section 4(b)(2) of the ESA.

12 **VII. FIRST CLAIM FOR RELIEF**

13 (Violation of the Endangered Species Act: spreading navarretia)

14 35. Each and every allegation set forth above is incorporated herein by reference.

15 36. Defendants failed to issue a legally sufficient critical habitat designation for the
16 spreading navarretia, in violation of Section 3 and Section 4 of the ESA. 16 U.S.C. §§
17 1532(5)(A) and 1533(a)(3)(A). Defendants relied on an invalid regulatory definition of adverse
18 modification of critical habitat in concluding that designating critical habitat for the spreading
19 navarretia would have little to no benefit for the species, and Defendants' assertion that the
20 economic benefits of designating critical habitat of a listed species are insubstantial is not based
21 on the best scientific and commercial data available and is contrary to law. Defendants'
22 violations include, but are not limited to: improperly basing their decision on the faulty legal
23 premise that habitat which requires special management should not be designated as critical
24 habitat; failing to rely on the best scientific and commercial data available in determining the
25 extent of essential habitat and designating critical habitat; failing to properly consider all
26 occupied and unoccupied habitat essential to the conservation of the species in making its
27 determination of critical habitat; improperly relying on an invalid regulation; failing to quantify

1 and analyze the economic and other benefits of designating critical habitat for the spreading
2 navarretia; improperly attributing costs associated with listing the species and other costs to the
3 designation of critical habitat; improperly including speculative costs; and relying on
4 unsupportable assumptions concerning the economic impacts of designation. 16 U.S.C. §
5 1533(b)(2).

6 37. For the above reasons, and others, Defendants failed to perform their
7 nondiscretionary duties as required by the ESA, and have acted in a manner that is arbitrary,
8 capricious, and not in accordance with law. ESA § 11(g), 16 U.S.C. § 1540(g); 5 U.S.C. §
9 706(2)(A).

10 **VIII. SECOND CLAIM FOR RELIEF**

11 (Violation of the Endangered Species Act: thread-leaved brodiaea)

12 38 Each and every allegation set forth above is incorporated herein by reference.

13 39. Defendants failed to issue a legally sufficient critical habitat designation for the
14 thread-leaved brodiaea, in violation of Section 3 and Section 4 of the ESA. 16 U.S.C. §§
15 1532(5)(A) and 1533(a)(3)(A). Defendants relied on an invalid regulatory definition of adverse
16 modification of critical habitat in concluding that designating critical habitat for the thread-
17 leaved brodiaea would have little to no benefit for the species, and Defendants' assertion that the
18 economic benefits of designating critical habitat of a listed species are insubstantial is not based
19 on the best scientific and commercial data available and is contrary to law. Defendants'
20 violations include, but are not limited to: improperly basing their decision on the faulty legal
21 premise that habitat which requires special management should not be designated as critical
22 habitat; failing to rely on the best scientific and commercial data available in determining the
23 extent of essential habitat and designating critical habitat; failing to properly consider all
24 occupied and unoccupied habitat essential to the conservation of the species in making its
25 determination of critical habitat; improperly relying on an invalid regulation; failing to quantify
26 and analyze the economic and other benefits of designating critical habitat for the thread-leaved
27 brodiaea; improperly attributing costs associated with listing the species and other costs to the

1 designation of critical habitat; improperly including speculative costs; and relying on
2 unsupportable assumptions concerning the economic impacts of such designation. 16 U.S.C. §
3 1533(b)(2).

4 40. Defendants' failure to develop and implement a recovery plan for the thread-
5 leaved brodiaea also violates the ESA. ESA § 4(f), 16 U.S.C. 1533(f)..

6 41. For the above reasons, and others, Defendants failed to perform their
7 nondiscretionary duties as required by the ESA, and have acted in a manner that is arbitrary,
8 capricious, and not in accordance with law. ESA § 11(g), 16 U.S.C. § 1540(g); 5 U.S.C. §
9 706(2)(A).

10 PRAYER FOR RELIEF

11 WHEREFORE, Plaintiff respectfully requests that this Court enter judgment providing
12 the following relief:

13 (1) Declare that Defendant Dirk Kempthorne, Secretary of the Interior, and the U.S.
14 Fish & Wildlife Service violated the ESA by issuing an inadequate designation of critical habitat
15 for the spreading navarretia that fails to provide sufficient critical habitat necessary for
16 conservation of the species;

17 (2) Direct by injunction that the Secretary issue a revised critical habitat designation
18 for the spreading navarretia which corrects these errors, and which otherwise provides for the
19 conservation of the species, by a date certain;

20 (3) In order to protect the species pending the completion of an adequate critical
21 habitat designation for the spreading navarretia, enjoin the Secretary of the Interior and the
22 Director of the United States Fish and Wildlife Service from issuing any approval, biological
23 opinion, or concurrence pursuant to Section 7 of the ESA, for any actions that may harm the
24 spreading navarretia or cause destruction or adverse modification to the spreading navarretia
25 habitat within areas of proposed critical habitat that were excluded from designation as critical
26 habitat in the final rule by Defendant pursuant to ESA section 4(b), 16 U.S.C. § 1533(b)(2), or
27 may harm the spreading navarretia or cause destruction or adverse modification to spreading
28

1 navarretia designated critical habitat;

2 (4) Declare that Defendant Dirk Kempthorne, Secretary of the Interior, and the U.S.
3 Fish & Wildlife Service violated the ESA by issuing an inadequate designation of critical habitat
4 for the thread-leaved brodiaea, that fails to provide sufficient critical habitat necessary for
5 conservation of the species;

6 (5) Direct by injunction that the Secretary issue a revised critical habitat designation
7 for the thread-leaved brodiaea which corrects these errors, and which otherwise provides for the
8 conservation of the species, by a date certain;

9 (6) In order to protect the species pending the completion of an adequate critical
10 habitat designation for the thread-leaved brodiaea, enjoin the Secretary of the Interior and the
11 Director of the United States Fish and Wildlife Service from issuing any approval, biological
12 opinion, or concurrence pursuant to Section 7 of the ESA, for any actions that may harm the
13 thread-leaved brodiaea or cause destruction or adverse modification to the thread-leaved brodiaea
14 habitat within areas of proposed critical habitat that were excluded from designation as critical
15 habitat in the final rule by Defendant pursuant to ESA section 4(b), 16 U.S.C. § 1533(b)(2), or
16 may harm the thread-leaved brodiaea or cause destruction or adverse modification to thread-
17 leaved brodiaea designated critical habitat;

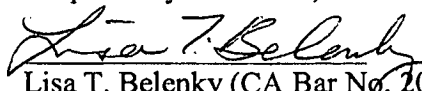
18 (7) Declare that 50 C.F.R. § 402.02 is invalid, order the Secretary to vacate and set
19 aside this regulation, and order the Secretary to promulgate a rule defining "adverse
20 modification" in a manner consistent with the ESA by a date certain;

21 (8) Grant Plaintiff its fees, costs, expenses and disbursements, including reasonable
22 attorneys' fees; and

23 (9) Grant Plaintiff such additional and further relief as the Court deems just and
24 proper.

25 DATED: December 18, 2007

Respectfully submitted,

26 
27 Lisa T. Belenky (CA Bar No. 203225)
28 Justin Augustine (CA Bar No. 235561)

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10 Attorneys for Plaintiff

UNITED STATES DISTRICT COURT

FOR THE SOUTHERN DISTRICT OF CALIFORNIA

11 CENTER FOR BIOLOGICAL
12 DIVERSITY,

13 Plaintiff,

14 v.

15 UNITED STATES FISH AND WILDLIFE
16 SERVICE and DIRK KEMPTHORNE,
17 Secretary of the Interior,

18 Defendants.
19

Case No.


'07 CV 2379 W NLS**NOTICE OF PARTY WITH FINANCIAL
INTEREST****BY FAX**

NOTICE OF PARTY WITH FINANCIAL INTEREST

Pursuant to Local Rule 40.2, I, the undersigned counsel of record for Plaintiff, the Center for Biological Diversity, state that to the best of my knowledge and belief, the Center for Biological Diversity is a non-profit corporation that has no parent companies, subsidiaries, or affiliates which have outstanding securities in the hands of the public.

DATED: December 18, 2007

Respectfully submitted,



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Attorney for Plaintiff

**UNITED STATES
DISTRICT COURT**
SOUTHERN DISTRICT OF CALIFORNIA
SAN DIEGO DIVISION

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December 19, 2007
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USAO #.: 07CV2379 CIVIL FILING
Judge.: THOMAS J WHELAN
Amount.: \$350.00 CK
Check#.: BC# D3005725

Total-> \$350.00

FROM: CIVIL FILING
CENTER FOR BIOLOGICAL DIVERSIT
V. U.S. FISH AND WILDLIFE

ORIGINAL

JS 44 (Rev. 11/04)

CIVIL COVER SHEET

The JS 44 civil cover sheet and the information contained herein neither replace nor supplement the filing and service of pleadings or other papers as required by law, except as provided by local rules of court. This form, approved by the Judicial Conference of the United States in September 1974, is required for the use of the Clerk of Court for the purpose of initiating the civil docket sheet. (SEE INSTRUCTIONS ON THE REVERSE OF THE FORM.)

I. (a) PLAINTIFFS

CENTER FOR BIOLOGICAL DIVERSITY

(b) County of Residence of First Listed Plaintiff San Diego

(EXCEPT IN U.S. PLAINTIFF CASES)

(c) Attorney's (Firm Name, Address, and Telephone Number)

Lisa T. Belenky, Center for Biological Diversity, 1095 Market St., Suite 511, San Francisco, CA 94103, (415) 436-9682 x 307

DEFENDANTS

UNITED STATES FISH AND WILDLIFE SERVICE and DIRK KEMPTHORNE, Secretary of the Interior,

County of Residence of First Listed Defendant

(IN U.S. PLAINTIFF CASES ONLY)

NOTE: IN LAND CONDEMNATION CASES, USE THE LOCATION OF THE LAND INVOLVED.

Attorneys (If Known)

BY FAX

II. BASIS OF JURISDICTION

(Place an "X" in One Box Only)

- ☐ 1 U.S. Government Plaintiff
- ☐ 3 Federal Question (U.S. Government Not a Party)
- ☒ 2 U.S. Government Defendant
- ☐ 4 Diversity (Indicate Citizenship of Parties in Item III)

III. CITIZENSHIP OF PRINCIPAL PARTIES

(For Diversity Cases Only)

(Place an "X" in One Box for Plaintiff and One Box for Defendant)

- | | | | | | |
|---------------------------------------|----------------------------|----------------------------|---|----------------------------|----------------------------|
| | PTF | DEF | | PTF | DEF |
| Citizen of This State | <input type="checkbox"/> 1 | <input type="checkbox"/> 1 | Incorporated or Principal Place of Business In This State | <input type="checkbox"/> 4 | <input type="checkbox"/> 4 |
| Citizen of Another State | <input type="checkbox"/> 2 | <input type="checkbox"/> 2 | Incorporated and Principal Place of Business In Another State | <input type="checkbox"/> 5 | <input type="checkbox"/> 5 |
| Citizen or Subject of Foreign Country | <input type="checkbox"/> 3 | <input type="checkbox"/> 3 | Foreign Nation | <input type="checkbox"/> 6 | <input type="checkbox"/> 6 |

IV. NATURE OF SUIT

(Place an "X" in One Box Only)

<input type="checkbox"/> 110 Insurance	<input type="checkbox"/> 310 Airplane	<input type="checkbox"/> 362 Personal Injury - Med. Malpractice	<input type="checkbox"/> 610 Agriculture	<input type="checkbox"/> 422 Appeal 28 USC 158	<input type="checkbox"/> 400 State Reapportionment
<input type="checkbox"/> 120 Marine	<input type="checkbox"/> 315 Airplane Product Liability	<input type="checkbox"/> 365 Personal Injury - Product Liability	<input type="checkbox"/> 620 Other Food & Drug	<input type="checkbox"/> 423 Withdrawal 28 USC 157	<input type="checkbox"/> 410 Antitrust
<input type="checkbox"/> 130 Miller Act	<input type="checkbox"/> 320 Assault, Libel & Slander	<input type="checkbox"/> 368 Asbestos Personal Injury Product Liability	<input type="checkbox"/> 625 Drug Related Seizure of Property 21 USC 881	<input type="checkbox"/> 424 Copyrights	<input type="checkbox"/> 430 Banks and Banking
<input type="checkbox"/> 140 Negotiable Instrument	<input type="checkbox"/> 330 Federal Employers' Liability	<input type="checkbox"/> 370 Other Fraud	<input type="checkbox"/> 630 Liquor Laws	<input type="checkbox"/> 820 Copyrights	<input type="checkbox"/> 450 Commerce
<input type="checkbox"/> 150 Recovery of Overpayment & Enforcement of Judgment	<input type="checkbox"/> 340 Marine	<input type="checkbox"/> 371 Truth in Lending	<input type="checkbox"/> 640 R.R. & Truck	<input type="checkbox"/> 830 Patent	<input type="checkbox"/> 460 Deportation
<input type="checkbox"/> 151 Medicare Act	<input type="checkbox"/> 345 Marine Product Liability	<input type="checkbox"/> 380 Other Personal Property Damage	<input type="checkbox"/> 650 Airline Regs.	<input type="checkbox"/> 840 Trademark	<input type="checkbox"/> 470 Racketeer Influenced and Corrupt Organizations
<input type="checkbox"/> 152 Recovery of Defaulted Student Loans (Excl. Veterans)	<input type="checkbox"/> 350 Motor Vehicle	<input type="checkbox"/> 385 Property Damage Product Liability	<input type="checkbox"/> 660 Occupational Safety/Health	<input type="checkbox"/> 861 HIA (1395ff)	<input type="checkbox"/> 480 Consumer Credit
<input type="checkbox"/> 153 Recovery of Overpayment of Veteran's Benefits	<input type="checkbox"/> 355 Motor Vehicle Product Liability	<input type="checkbox"/> 510 Motions to Vacate Sentence	<input type="checkbox"/> 690 Other	<input type="checkbox"/> 862 Black Lung (923)	<input type="checkbox"/> 490 Cable/Sat TV
<input type="checkbox"/> 160 Stockholders' Suits	<input type="checkbox"/> 360 Other Personal Injury	<input type="checkbox"/> 530 General	<input type="checkbox"/> 710 Fair Labor Standards Act	<input type="checkbox"/> 863 DIWC/DIWW (405(g))	<input type="checkbox"/> 810 Selective Service
<input type="checkbox"/> 190 Other Contract	<input type="checkbox"/> 441 Voting	<input type="checkbox"/> 535 Death Penalty	<input type="checkbox"/> 720 Labor/Mgmt. Relations	<input type="checkbox"/> 864 SSID Title XVI	<input type="checkbox"/> 850 Securities/Commodities/Exchange
<input type="checkbox"/> 195 Contract Product Liability	<input type="checkbox"/> 442 Employment	<input type="checkbox"/> 540 Mandamus & Other	<input type="checkbox"/> 730 Labor/Mgmt. Reporting & Disclosure Act	<input type="checkbox"/> 865 RSI (405(g))	<input type="checkbox"/> 875 Customer Challenge 12 USC 3410
<input type="checkbox"/> 196 Franchise	<input type="checkbox"/> 443 Housing/Accommodations	<input type="checkbox"/> 550 Civil Rights	<input type="checkbox"/> 740 Railway Labor Act	<input type="checkbox"/> 871 IRS—Third Party 26 USC 7609	<input type="checkbox"/> 890 Other Statutory Actions
<input type="checkbox"/> 210 Land Condemnation	<input type="checkbox"/> 444 Welfare	<input type="checkbox"/> 555 Prison Condition	<input type="checkbox"/> 790 Other Labor Litigation	<input type="checkbox"/> 872 Economic Stabilization Act	<input type="checkbox"/> 891 Agricultural Acts
<input type="checkbox"/> 220 Foreclosure	<input type="checkbox"/> 445 Amer. w/Disabilities - Employment		<input type="checkbox"/> 791 Empl. Ret. Inc. Security Act	<input type="checkbox"/> 873 Environmental Matters	<input type="checkbox"/> 892 Economic Stabilization Act
<input type="checkbox"/> 230 Rent Lease & Ejectment	<input type="checkbox"/> 446 Amer. w/Disabilities - Other			<input type="checkbox"/> 874 Energy Allocation Act	<input type="checkbox"/> 893 Environmental Matters
<input type="checkbox"/> 240 Torts to Land	<input type="checkbox"/> 440 Other Civil Rights			<input type="checkbox"/> 875 Freedom of Information Act	<input type="checkbox"/> 894 Energy Allocation Act
<input type="checkbox"/> 245 Tort Product Liability				<input type="checkbox"/> 876 Appeal of Fee Determination Under Equal Access to Justice	<input type="checkbox"/> 895 Freedom of Information Act
<input type="checkbox"/> 290 All Other Real Property				<input type="checkbox"/> 877 Appeal of Fee Determination Under Equal Access to Justice	<input type="checkbox"/> 950 Constitutionality of State Statutes

V. ORIGIN

(Place an "X" in One Box Only)

- ☒ 1 Original Proceeding
- ☐ 2 Removed from State Court
- ☐ 3 Remanded from Appellate Court
- ☐ 4 Reinstated or Reopened
- ☐ 5 Transferred from another district (specify)
- ☐ 6 Multidistrict Litigation
- ☐ 7 Appeal to District Judge from Magistrate Judgment

VI. CAUSE OF ACTION

Cite the U.S. Civil Statute under which you are filing. (Do not cite jurisdictional statutes unless diversity):

Endangered Species Act, 16 U.S.C. §§ 1531-1544

Brief description of cause:

challenge to inadequate critical habitat designation for the thread-leaved brodiaea and spreading navarretia

VII. REQUESTED IN COMPLAINT:

☐ CHECK IF THIS IS A CLASS ACTION UNDER F.R.C.P. 23

DEMAND \$

0.00

CHECK YES only if demanded in complaint:

JURY DEMAND:

☐ Yes ☒ No

VIII. RELATED CASE(S) IF ANY

(See instructions):

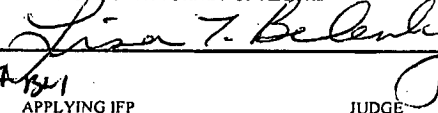
JUDGE Brewster

DOCKET NUMBER No. 98-CV-2234- B (JMA)

DATE

12/18/2007

SIGNATURE OF ATTORNEY OF RECORD



FOR OFFICE USE ONLY

RECEIPT # 145715

AMOUNT \$350

APPLYING IFP

JUDGE

MAG. JUDGE